

116TH CONGRESS  
1ST SESSION

# H. R. 1630

To impose sanctions under the Global Magnitsky Human Rights Accountability Act to combat corruption, money laundering, and impunity in Guatemala, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

MARCH 7, 2019

Mrs. TORRES of California (for herself, Mr. McGOVERN, Mr. LOWENTHAL, Ms. OMAR, Ms. HAALAND, Mr. RUSH, Mr. CICILLINE, Mr. POCAN, Mr. LEVIN of Michigan, Mr. HIMES, Mr. RASKIN, Ms. LEE of California, Mr. BLUMENAUER, Mr. ESPAILLAT, Mr. HUFFMAN, Mrs. NAPOLITANO, Ms. NORTON, Mr. BEYER, Mrs. WATSON COLEMAN, Mr. JOHNSON of Georgia, Mr. GALLEGOS, Mr. DEFAZIO, and Mr. COHEN) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To impose sanctions under the Global Magnitsky Human Rights Accountability Act to combat corruption, money laundering, and impunity in Guatemala, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Guatemala Rule of  
3 Law Accountability Act”.

4 **SEC. 2. DEFINITIONS.**

5 In this Act:

6 (1) APPROPRIATE CONGRESSIONAL COMMIT-  
7 TEES.—The term “appropriate congressional com-  
8 mittees” means—

9 (A) the Committee on Foreign Relations  
10 and the Committee on Appropriations of the  
11 Senate; and

12 (B) the Committee on Foreign Affairs and  
13 the Committee on Appropriations of the House  
14 of Representatives.

15 (2) FOREIGN PERSON.—The term “foreign per-  
16 son” means a person that is not a United States  
17 person.

18 (3) KNOWINGLY.—The term “knowingly”, with  
19 respect to conduct, a circumstance, or a result,  
20 means that a person has actual knowledge, or should  
21 have known, of the conduct, the circumstance, or the  
22 result.

23 (4) UNITED STATES PERSON.—The term  
24 “United States person” means—

25 (A) a natural person who is a citizen or  
26 resident of the United States or a national of

1           the United States (as such term is defined in  
2           section 101(a) of the Immigration and Nation-  
3           ality Act (8 U.S.C. 1101(a))); or

4               (B) an entity that is organized under the  
5           laws of the United States or any jurisdiction  
6           within the United States.

7 **SEC. 3. FINDINGS.**

8           Congress makes the following findings:

9               (1) The Department of State's 2018 Inter-  
10           national Narcotics Control Strategy Report stated  
11           that, in Guatemala, "widespread corruption per-  
12           meates public and private institutions and exacer-  
13           bates the country's security, governmental, and eco-  
14           nomic challenges".

15               (2) The same report, discussing money laun-  
16           dering in Guatemala, noted that "[d]rug trafficking  
17           is a major source of illicit funds. Other sources in-  
18           clude corruption, extortion, human trafficking, com-  
19           merce of other illicit goods, and tax evasion. Money  
20           is laundered primarily through real estate, ranching,  
21           and the gaming industry. It is also laundered  
22           through a series of small transactions below the U.S.  
23           \$10,000 reporting requirement, either in small  
24           banks along the Guatemala-Mexico border, or by  
25           travelers carrying cash to other countries".

1                             (3) On August 10, 2018, Guatemala’s Attorney  
2 General filed a request before the Supreme Court of  
3 Guatemala to remove the immunity of Guatemala’s  
4 President, Jimmy Morales, so that he could be  
5 charged for the crime of illicit election financing,  
6 based on investigations carried out jointly by the Of-  
7 fice of the Attorney General and the International  
8 Commission against Impunity in Guatemala  
9 (CICIG).

10                           (4) In August 2018, the Guatemalan Supreme  
11 Court ruled that there was sufficient evidence for  
12 the Guatemalan Congress to decide if President Mo-  
13 rales should be investigated for illicit election financ-  
14 ing.

15                           (5) On January 7, 2019, the Government of  
16 Guatemala announced that it was terminating the  
17 agreement establishing CICIG effective immediately.

18                           (6) The United Nations responded that the Sec-  
19 retary-General “strongly rejects” the announcement,  
20 stating “The mandate of the Commission is set to  
21 end on 3 September 2019. Until that date, we ex-  
22 pect the Government of Guatemala to entirely fulfill  
23 its legal obligations under the Agreement. The Sec-  
24 retary-General expects the Government of Guate-  
25 mala to abide by its international undertakings to

1 ensure the protection of the CICIG personnel, both  
2 international and national.”.

3 **SEC. 4. GLOBAL MAGNITSKY SANCTIONS AGAINST FOREIGN**  
4 **PERSONS THAT ENGAGE IN CORRUPTION**  
5 **AND OTHER ACTIVITIES IN GUATEMALA.**

6 (a) IN GENERAL.—Not later than 90 days after the  
7 date of the enactment of this Act and as appropriate  
8 thereafter, the President shall impose the sanctions de-  
9 scribed in subsection (b) on any foreign person who is a  
10 current or former official of the Government of Guate-  
11 mala, or any foreign person acting on behalf of or in co-  
12 operation with an official of such Government, who has  
13 knowingly—

14 (1) committed or facilitated significant corrup-  
15 tion, money laundering, narcotics trafficking, or fi-  
16 nancing political campaigns with the proceeds of  
17 narcotics trafficking;

18 (2) obstructed investigations or prosecutions  
19 carried out by Guatemalan officials of acts described  
20 in paragraph (1);

21 (3) misused equipment provided by the Sec-  
22 retary of State or the Secretary of Defense to the  
23 Guatemalan military or national civilian police for  
24 the purpose of combating drug trafficking or secur-  
25 ing Guatemala’s border;

1                             (4) disobeyed rulings of the Guatemalan Con-  
2                             stitutional Court, including rulings related to the  
3                             conduct of elections; or

4                             (5) impeded or interfered with the work of any  
5                             United States Government agency or any institution  
6                             receiving contributions from the United States Gov-  
7                             ernment, including the International Commission  
8                             against Impunity in Guatemala (CICIG).

9                             (b) SANCTIONS DESCRIBED.—The sanctions de-  
10                          scribed in this subsection are the sanctions described in  
11                          section 1263(b) of the Global Magnitsky Human Rights  
12                          Accountability Act (subtitle F of title XII of the National  
13                          Defense Authorization Act for Fiscal Year 2017 (Public  
14                          Law 114–328; 22 U.S.C. 2656 note)).

15                             (c) REGULATORY AUTHORITY.—The President shall  
16                          issue such regulations, licenses, and orders as are nec-  
17                          essary to carry out this section.

18                             (d) EXCEPTION TO COMPLY WITH UNITED NATIONS  
19                          HEADQUARTERS AGREEMENT.—Sanctions described in  
20                          subsection (b) shall not apply to an alien if admitting such  
21                          alien into the United States is necessary to permit the  
22                          United States to comply with the Agreement regarding the  
23                          Headquarters of the United Nations, signed at Lake Suc-  
24                          cess June 26, 1947, and entered into force November 21,

1 1947, between the United Nations and the United States,  
2 or other applicable international obligations.

3 (e) TERMINATION.—This section shall terminate on  
4 the date that is two years after the date of the enactment  
5 of this Act.

6 (f) REPORT.—Not later than 180 days after the date  
7 of the enactment of this Act, the President shall transmit  
8 to the appropriate congressional committees a report re-  
9 garding steps taken to implement this section.

10 **SEC. 5. CONDITIONS REGARDING USE OF EQUIPMENT**  
11 **TRANSFERRED TO SECURITY FORCES.**

12 (a) CONDITIONS.—Not later than 60 days after the  
13 date of the enactment of this Act, the Secretary of State,  
14 in coordination with the Administrator of the United  
15 States Agency for International Development and the Sec-  
16 retary of Defense, as appropriate, shall include, in each  
17 contract, grant, license, or other mechanism providing for  
18 the transfer of United States equipment to, or use by, the  
19 Guatemalan military or national police, including for the  
20 sale of such equipment, a provision that ensures that any  
21 such equipment may be recovered by the United States  
22 if such equipment is used in violation of an end use agree-  
23 ment or otherwise for purposes other than for which such  
24 equipment was transferred.

1                 (b) DETERMINATION.—Not later than 90 days after  
2 receiving a written request from the chairperson and rank-  
3 ing member of any of the appropriate congressional com-  
4 mittees with respect to whether equipment transferred or  
5 licensed to be transferred to Guatemala by the United  
6 States has been used in violation of an end use agreement  
7 or otherwise for purposes other than for which such equip-  
8 ment was transferred, the President shall—

9                         (1) determine whether such equipment was  
10 used in violation of such agreement or purposes; and

11                         (2) transmit to the chairperson and ranking  
12 member of such committee a report with respect to  
13 such determination that includes—

14                                 (A) a statement of whether or not the  
15 President has taken or intends to take remedial  
16 action, including as provided for in this section  
17 or in the Arms Export Control Act (22 U.S.C.  
18 2753); and

19                                 (B) if the President has taken or intends  
20 to take such remedial action, a description of  
21 such remedial action, or if the President will  
22 not take such action, a detailed justification re-  
23 lating thereto.

